# Parking Annual Report

Civil Parking Enforcement For the Financial year 2016/2017

















#### Contents

Introduction	4
Parking Enforcement Charter	4
Car Parking Facilities (2016/2017)	5
Off Street Car Parks	5
Free Off Street Car Parks	6
Chargeable On Street Car Parking	7
Enforcement	8
Frequency of Patrols	9
Staffing Levels	9
Types of Contraventions	9
Most Common Contraventions	10
Operational and Financial Statistics	11
Operating Costs	11
Penalty Charge Notices	12
Observation Periods	12
Mitigating Circumstances	12
PCN's Issued per Area	12
Payments of PCN'S	13
Method of Payment	13
Correspondence	13
Appeals Process	13
Cancellations	14
Cancellations Due to Appeal	14
PCN's Written Off	14
Recovery of Debts	14
The Joint Report of the Parking Adjudicators	16
for England and Wales 2016/2017 - Statistical Information	
South Tyneside Council Appeals Statistics;	16
Appendix 1	17
Notes	18



#### Introduction

The provision and management of Council controlled parking in South Tyneside is a very important function undertaken by the Council. Parking can be the subject of intense public interest including attracting both local and national media. The Council's primary aims related to parking management are to support the economic activity and viability of South Tyneside's town centres and other local shopping areas and to reduce congestion in the interests of all highway users.

Up to the 30th March 2008 South Tyneside Council operated parking enforcement under the Decriminalised Parking Enforcement (DPE) legislation in accordance with The Road Traffic Act 1991. From the 31st March 2008 the Council has operated parking under the Civil Parking Enforcement legislation in accordance with the Traffic Management Act 2004.

The Traffic Management Act 2004 states that Enforcement Authorities should produce an annual report about their enforcement activities. The report should be published and as a minimum it should cover the financial, statistical and other data (including any parking or CPE targets). This report describes these parking and other related activities undertaken by the Council.

The Council's transport priorities are to improve safety, accessibility and air quality and to reduce congestion. Parking facilities and the way they are used contribute to achieving these priorities, and it is important therefore that they are appropriately managed and controlled.

The rationale behind this report is that it helps to make it clear that the council is operating the scheme satisfactorily and more openness enables the public to see that this is the case, which in turn helps to increase the public's understanding of civil parking enforcement at a local level.



#### Parking Enforcement Charter

The Council has produced a parking enforcement charter entitled "Guidance on Parking in South Tyneside" which includes useful information for motorists about traffic signing and the circumstances in which a Penalty Charge Notice (PCN) may be issued and what to do if you are issued with one. The amount of observation time that civil enforcement officers give before a PCN is issued is included and the charter also provides guidelines for appeals staff to follow when representations are received from motorists who have received a PCN. To ensure fairness and consistency all appeals are considered on their own merits. The Council's Parking Enforcement Charter can be viewed on line at:

## https://www.southtyneside.gov.uk/article/38104/Parking-fines

The Council's approach to parking enforcement is to be fair but firm and the parking enforcement charter outlines how we intend to deliver the best possible service to motorists.



# Car Parking Facilities (2016/17)

#### Off Street Car Parks

The Council has 22 chargeable off street car parks located in South Shields town centre and along the Foreshore area which operate a pay and display system and 20 free off street car parks located in other areas as shown in the tables below:

Car Park	No of Spaces	Tariff	Income 2016/2017
Charlotte Street (3 car parks)	187	1p per min, £2.00 all day	£50,493.27
North Street	105	1p per min, £3.00 all day	£97,336.90
Salem Street	34	1p per min, £3.00 all day	£27,699.75
Oyston Street	75	1p per min, £3.00 all day	£38,488.18
Garden Lane*	68	70p per hour	£92,894.89
Denmark Centre*	114	70p per hour	£21,057.86
Winchester Street (Sat/Sun only)	208	1p per min, £2.00 Sat £1 Sun	£3309.59
Library (Sat/Sun only)	39	1p per min, £2.00 Sat £1 Sun	£373.88
Mile End Road (Temporary)	70	1p per min, £3.00 all day	£53,182.08
Harbour Drive North	199	1p per min, £3.00 all day	£30,001.21
Harbour Drive South	168	1p per min, £3.00 all day	£39,490.77
Pierhead	315	1p per min, £3.00 all day	£209,525.54
Pier Parade	49	1p per min, £3.00 all day	£48,841.31
South Promenade North	115	1p per min, £3.00 all day	£61,839.22
South Promenade South	150	1p per min, £3.00 all day	£55,424.20
The Dragon	350	1p per min, £3.00 all day	£18,742.52
Trow Quarry	245	1p per min, £3.00 all day	£20,077.11
Marsden Lea	149	1p per min, £3.00 all day	£9884.89
Whitburn Bents	80	1p per min, £3.00 all day	£30,286.88
Thomas Street	40	1p per min, £3.00 all day	£39,782.43
Additional Car Parking Income			£72,249.13
Total	2760	Total	£1,020,981.60

<sup>\*</sup> Privately owned, but managed by the Council



#### Free Off Street Car Parks

HEBBURN			
Car Park Name	No of Spaces		
Hebburn Central	81		
Hebburn Shopping Centre	117		
Total	198		

SOUTH SHIELDS				
Car Park Name	No of Spaces			
Claypath Lane (Sat/Sun only)	40			
Dean Road	73			
Beacon Street	27			
Wawn Street	63			
New George Street	140			
Victoria Road	48			
Mill Dam	166			
St Hilda Street	31			
Rear Ocean Road	130			
Total	718			

JARROW			
Car Park Name	No of Spaces		
Chapel Road	19		
Grange Road East	23		
Gordon Street	12		
Tyne Street	34		
Hiberian Street	45		
Napier Street	20		
Slake Road (St.Paul's)	22		
Total	175		

WHITBURN		
Car Park Name	No of Spaces	
Barnes Institute	15	
Total	15	

BOLDON			
Car Park Name	No of Spaces		
Boker Lane	17		
Total	17		
Total	1123		

# Resident Permit Parking Schemes

Scheme No	Name of Scheme	No of Spaces
1	Westoe Village, South Shields	59
2	Grosvenor Road, Lavington Road, South Shields	45
3	Sunderland Road, South Shields	19
4	Grange Road West, Beverley Court and Selby Court, Jarrow	43
5	Beaufront Terrace, South Shields	9
6	St Hilda Street, South Shields	5
7	Beach Road, South Shields	60
8	Mowbray Road, South Shields	16
9	Berkley Street, Bolingbroke Street, Broughton Road, Romilly Street and Salisbury Street, South Shields	128
10	Broad Landing, Captains Wharf and Long Row, South Shields	37
11	Westhope Road, South Shields	6
12	Brisbane Avenue and Melbourne Gardens, South Shields	16
13	Caroline Street and Railway Street, Jarrow	38
14	Ashley Road and Talbot Road, South Shields	26
15	Bamford Walk, Bonsall Court, Hathersage Gardens, Haylands Square, Hollingside Way and Hucklow Gardens, South Shields	110
17	Prince Edward Road, South Shields	6
19	Grange Terrace, East Boldon	6
20	St Mary's Avenue, South Shields	24
21	Lawe Road, South Shields	14
	Total	667



#### Chargeable On Street Car Parking

The Council has 238 chargeable on street parking bays located in South Shields which operate a pay and display system of parking as shown in the table below:

Car Park	No of Spaces	Tariff	Income 2016/2017
East Street	14	1p per min, £3.00 all day	£21,141.90
Charlotte Street	38	1p per min, £2.00 all day	Incl. Off street
Thomas Street	6	1p per min, £2.00 all day	Incl. Off street
William Street	10	1p per min, £2.00 all day	Incl. Off street
Burrow Street	11	1p per min, £2.00 all day	Incl. Off street
Salem Street	9	1p per min, £3.00 all day	Incl. Off street
Sea Road North	17	1p per min, 80p per hour thereafter	£6699.75
Sea Road South	17	1p per min, 80p per hour thereafter	£17,038.65
Beach Road East	68	1p per min, 80p per hour thereafter	£46,598.05
Beach Road West	48	1p per min, 80p per hour thereafter	£12,994.10
Additional Car Parking Income			£17,419.91
Total	238	Total	£121,892.36





#### **Enforcement**

Enforcement of waiting and loading restrictions and parking places is undertaken across the whole of the borough. The borough is patrolled through

7 enforcement beats as follows:

- 4 are deployed in South Shields area
- 1 in Hebburn / Jarrow,
- 1 in Boldon,
- 1 in Whitburn.

The Council operated parking enforcement under the Decriminalised Parking Enforcement legislation in accordance with The Road Traffic Act 1991 from the 1st February 2007 up to the 30th March 2008.

The council also enforces bus lanes in accordance with the Transport Act 2000.

On 31st March 2008 in accordance with government legislation, the relevant provisions of the RTA 1991 were repealed and part 6 of the Traffic Management Act 2004 (TMA) and the associated regulations introduced Civil Parking Enforcement (CPE). The provisions for CPE largely replicated and updated the arrangements for DPE.

CPE introduced some changes in terminology and differential parking penalties (higher and lower charges) are now applied depending on the seriousness of the contravention. For example, parking in a place where it is always prohibited, such as on double yellow lines, is considered to be more serious than overstaying where parking is permitted, such as in a parking place. The current levels in South Tyneside of higher and lower charge are £70 and £50 respectively and for bus lanes £60.



The police remain responsible for endorsable offences such as dangerous parking, obstruction, failure to comply with police "no parking" signs placed in emergencies, and any vehicle where security or other traffic policing issues are involved, including the need to close roads or set up diversions.

#### Frequency of Patrols

South Shields town centre is where most congestion occurs and we aim to make three visits to each location in the morning and the afternoon. Other areas such as primary routes into the borough and local shopping centres are visited twice during a morning and afternoon with other areas on a lesser and "as and when" basis. Car parks are patrolled at regular intervals throughout the day.

#### Staffing Levels

The Council's Parking Team establishment consists of:

No of Staff	Job Title
1	Parking Services Manager
1	Parking Engineer
2.5	Parking Appeals Assistant

Parking Enforcement Team establishment consists of:

No of Staff	Job Title
8	Civil Enforcement Officers



Each Civil Enforcement Officer (CEO) undergoes a minimum 10 days of training to achieve the required standard for Civil Enforcement Officers and then "shadows" a more experienced staff member until they are familiarised with their role and management is satisfied that an appropriate level of competency is established. The Council encourages parking staff to be customer focussed.

CEO's are suitably uniformed and are equipped with a mobile radio that keeps them in constant contact with their operations base. They have electronic handheld equipment that can issue a PCN via a printer and also incorporates a camera to record photographic evidence.

#### Types of Contraventions

There are over 70 contraventions that could be enforced depending on what is contained within relevant traffic regulation orders. These range from enforcing yellow lines on the streets to vehicles being parked outside bay markings in a car park.





#### Most Common Contraventions

The most common contravention code is 83 for being parked in a car park without clearly displaying a valid pass, display ticket or voucher or parking clock.

(Approximately 14% of PCN's issued). Other most repeated types of contravention are also shown below;

Contravention Code	Contravention Description	% of Overall PCN Issue
83	Parked in a car park without clearly displaying a valid pay and display ticket or voucher or parking clock.	13.90%
12	Parked in a residents or shared use parking place or zone without clearly displaying either a permit or voucher or pay and display ticket issued for that place.	13.81%
34	Being in a bus lane.	11.02%
02	Parked or loading/unloading in a restricted street where waiting, loading/unloading restrictions are in force.	9.46%
82	Parked after the expiry of paid for time.	8.55%



# Operational and Financial Statistics

#### **Operating Costs**

The car parking trading account for 2016/2017 is as follows:

Allocation	Car Parking	Parking Enforcement	Grand Total	
Income	£	£	£	
Income - Off Street	(1,020,981.60)	-	(1,020,981.60)	
Income - On Street	(121,892.36)		(121,892.36)	
Income - Penalty Notice		(211,639.35)	(211,639.35)	
Income - Grants	-		-	
Total Income	(1,142,873.96)	** (211,639.35)	(1,354,513.31)	

Expenditure	£	£	£ 401,297.28 200,917.55	
Employee Costs	217,147.39	184,149.89		
Premises Costs	200,917.55	-		
Supplies & Services	42,774.96	£24,808.99	67,583.95	
Third Party Payments	-	-	-	
Profit Share Payment	34,457.36	-	34,457.36	
Software		28,354.32	28,354.32	
Total Expenditure	495,297.26	237,313.20	732,610.46	

Net Cost/(Surplus)	(647,576.64)	25,673.85	(621,902.85)	

Include: Overhead Charges		75,074.00

* Revised Surplus		(546,828.85)

<sup>\*</sup>Any surplus to be spent on Parking, Highways, Traffic/Road Safety related schemes/works.

<sup>\*\*</sup> The PCN income figure detailed in the above table (£211,639.35) includes payments received from PCN's issued 2016/17 and PCN recovery from previous financial years.



#### Penalty Charge Notices

A Penalty Charge Notice may be issued for any vehicle parked in contravention of the parking and waiting restrictions. For 2016/2017 the values of a Penalty Charge Notice were either £70 or £50 depending on the severity of the contravention, discounted by 50% if paid within 14 days from the date of issue.

During the period 1st April 2016 to 31st March 2017 the Council issued 10,615 Penalty Charge Notices and from that number 2448 notices were cancelled as a result of informal challenges and formal representations.

The Income generated from PCN's for the same period was £237,845.40.

#### Observation Periods

Civil Enforcement Officers are given guidance on what the minimum length of observation time that vehicles must be given before a PCN can be issued. The electronic handset is set up such that the minimum period of time must elapse before it will issue a PCN. The observation periods are included in the Council's Parking Enforcement Charter.

#### Mitigating Circumstances

Staff who deal with the appeals have a framework that provides guidance on how to deal with the various contraventions to ensure fairness and consistency and all appeals are considered on their own merits. A list of mitigating circumstances is included in the Councils Parking Enforcement Charter.

#### PCN's Issued per Area

A breakdown of the PCN issue in each area is as follows;

Area	No Of PCN's Issued	% Of Total PCN's Issued	
South Shields	9,446	88.99%	
Jarrow	539	5.08% 2.64%	
Hebburn	280		
Boldon	106	0.99%	
Whitburn	92	0.87%	
Cleadon	152	1.43%	

# The 10 locations in South Tyneside where most PCN's have been issued are;

- 1. Pierhead Car Park, South Shields
- 2. Fowler Street Upper, South Shields
- 3. Sunderland Road, Northbound Bus Lane
- 4. Pier Parade Car Park, South Shields
- 5. Mile End Road Car Park, South Shields
- 6. Hollingside Way, South Shields
- 7. North Street Car Park, South Shields
- 8. McAnany Avenue, South Shields
- 9. Queen Street, South Shields
- 10. Market Place, South Shields



#### Payments of PCN'S

6,478 (61.03%) payments were received;

% Paid	Status
7.39% paid at full rate	
89.30% paid at discounted rate	
1.92%	paid at charge certificate stage
1.39% paid at order of recovery (pre bailiff)	
0%	paid at bailiffs stage

#### Method of Payment

6,478 PCN's were paid using the following methods:

% Paid	Method Of Payment	
88.50%	Debit/Credit Card Payment	
4.55%	Cheque Payment	
6.65%	Cash Payment	
0.30%	6 Postal Order/Other Payment	

#### Correspondence

In 2016/17, 14,086 items of correspondence were dealt with.

No Of Items Bus Lane	No Of Items TMA	Type Of Correspondence	
0	3226	Informal Representations	
0	3226	Responses to Informal Representations	
0	2072	Notice To Owners	
115	434	Formal Representations	
20	84	Notice of Rejections of Representations	
95	350	Notice of Acceptance of Representations	
0	13	Representations to TPT	
113	1219	Charge Certificates	
0	4	Statutory Declarations	
0	0	Warrants	
145	1951	Other Correspondence	
1019	0	Penalty Charge Notices (Bus Lane)	

#### **Appeals Process**

If after a period of 28 days the amount owed remains outstanding the Council obtains the registered keeper's details from the DVLA at Swansea and sends out a "Notice to Owner" (NtO) to the registered keeper. Regardless of who was driving at the time it is the registered keeper who is responsible. The notice requests the registered keeper to either pay the outstanding amount or challenge the issue of the PCN. At this stage the opportunity to pay the discounted sum is no longer available.

If the Council and the registered keeper cannot agree then an appeal can be made by the appellant to the Traffic Penalty Tribunal (TPT), which is an adjudication service made up of qualified solicitors with a minimum 5 years experience in road traffic law. They are independent of the Council and arrive at decisions based on evidence placed before them. Appeals can be made in person at a tribunal, by post or via a telephone hearing using conferencing equipment.





#### Cancellations

#### Cancellations Due to Appeal

All appeals must be made in writing detailing their mitigating circumstances. Because the Council adopt a firm but fair approach, appeals are considered on their own merits and inevitably there are a number of cancellations for various reasons. Approximately 23.06% of PCN's were cancelled due to an appeal being received, 6.71% were written off and 9.20% are still outstanding. It is important that the decisions which are made are consistent, supported by firm evidence, not only to assist the notice processing staff to arrive at the correct decision but also to confirm to the Council's auditor that we are operating a fair, proportionate and consistent regime.

The most frequent reasons for cancellations are as follows:

Reason for Cancellation	No Cancelled of Total Tickets Issued	%
Valid Ticket Produced	507	4.78%
Mitigating Circumstances	278	2.62%
Blue Badge Holder	219	2.06%

#### PCN's Written Off

Reason for Cancellation	Number of PCN's Written Off of Total Tickets Issued	%
Driver Untraceable	416	3.92%
Processing Error/ Spoilt	59	0.56%
Machine Fault	34	0.32%
Foreign Vehicle	3	0.03%

#### Recovery of Debts

If the registered keeper fails to pay the outstanding charge it will ultimately be referred to the Traffic Enforcement Centre at Northampton County Court and the outstanding charge is registered as a debt to the Council and thereafter bailiffs may be employed to recover the debt. In 2016/17 no warrants were issued from the 10,615 tickets issued.





# The Joint Report of the Parking Adjudicators for England and Wales 2016/2017 - Statistical Information

The report provides statistical information on every authority outside of London that had adopted decriminalised parking enforcement, now called civil parking enforcement with effect from the 31st March 2008.

#### South Tyneside Council Appeals Statistics;

The following table shows figures taken from the Councils involved in Civil Parking Enforcement (April 2016 to March 2017).

These figures are purely based on Appeals made to the independent body known as the Traffic Penalty Tribunal.

Authority	Number of Cases	Allowed by Adjudicator	Total Allowed Including Not Contested by Council	Refused by Adjudicator Including Out of Time and Withdrawn by Appellant	Awaiting a decision by TPT
South Tyneside	13	6 (46.2%)	7 (53.8%)	6 (46.2%)	0

The above table shows figures provided by the Traffic Penalty Tribunal.

Of the 10615 Penalty Charge Notices issued for parking contraventions in On-street, Off-street and Bus Lane locations in South Tyneside during April 2016 to March 2017 only 13 cases reached the point of appeal.

6 of these cases were refused by the Adjudicator, finding in favour of the Council.

The TPT allowed 6 of the appeals, with the Adjudicator deciding in favour of the Appellant.

Only 1 of the appeals were not contested due to technical difficulties.

The Council do not have any appeals lodged with the TPT awaiting a decision.

The Parking Adjudicators for England and Wales recommends an Authority to publish in its Annual Report information relation to specific statistics.

These follow in Appendix 1.



# Appendix 1

# Statistical Information for Year 2016-17

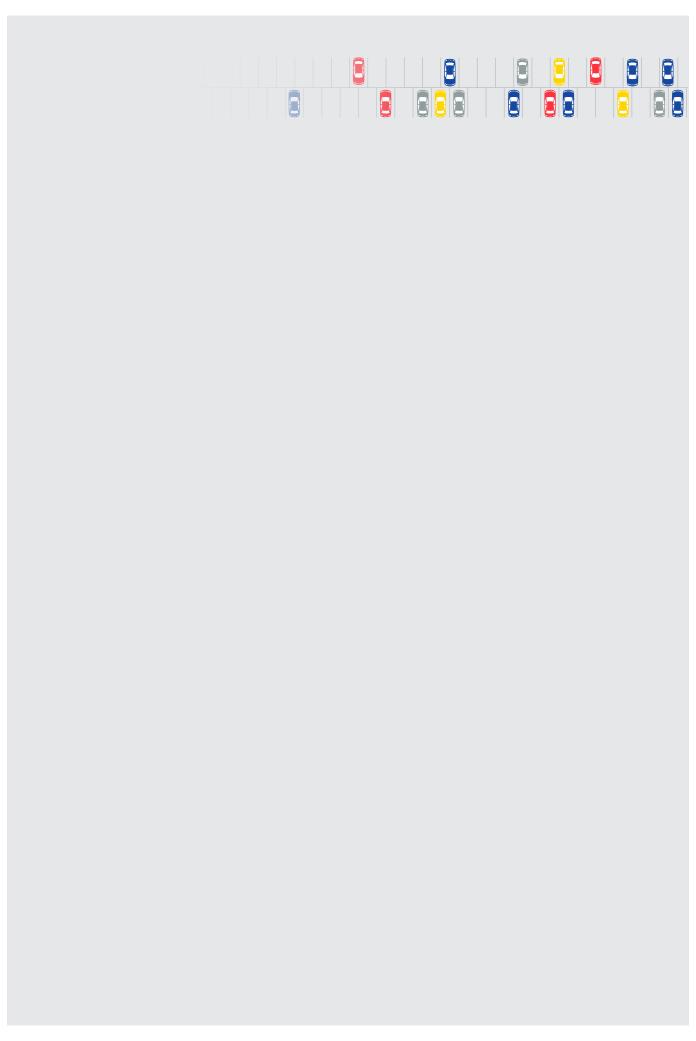
Item	TMA	Bus Lane
Penalty Charge Notices issued	9595	1019
Paid at discounted sum	5098	685
Notice to Owners issued	2072	0
Formal Representations received	434	115
Representations accepted	350	95
Representations rejected	84	20
Number of Appeals lodged	13	0
Charge Certificates issued	1219	113
%age Charge Certificates Paid	1.77%	0.15%
Cases to County Court	249	0

#### No of Appeals Lodged

Item	TMA	Bus Lane
Outcome of Appeals		
Not contested by Council	1	0
Allowed by Adjudicator	6	0
Total allowed including not contested	7	0
Refused by Adjudicator including out of hire and withdrawn by Appellant	6	0
Awaiting decision	0	0



### Notes



If you know someone who needs this information in a different format, for example large print, Braille or a different language, please call Marketing and Communications on 0191 424 7385.