Parking Annual Report

Civil Parking Enforcement For the Financial year 2015/2016

















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Introduction

The provision and management of Council controlled parking in South Tyneside is a very important function undertaken by the Council. Parking can be the subject of intense public interest including attracting both local and national media. The Council's primary aims related to parking management are to support the economic activity and viability of South Tyneside's town centres and other local shopping areas and to reduce congestion in the interests of all highway users.

Up to the 30th March 2008 South Tyneside Council operated parking enforcement under the Decriminalised Parking Enforcement (DPE) legislation in accordance with The Road Traffic Act 1991. From the 31st March 2008 the Council has operated parking under the Civil Parking Enforcement legislation in accordance with the Traffic Management Act 2004.

The Traffic Management Act 2004 states that Enforcement Authorities should produce an annual report about their enforcement activities. The report should be published and as a minimum it should cover the financial, statistical and other data (including any parking or CPE targets). This report describes these parking and other related activities undertaken by the Council.

The Council's transport priorities are to improve safety, accessibility and air quality and to reduce congestion. Parking facilities and the way they are used contribute to achieving these priorities, and it is important therefore that they are appropriately managed and controlled.

The rationale behind this report is that it helps to make it clear that the council is operating the scheme satisfactorily and more openness enables the public to see that this is the case, which in turn helps to increase the public's understanding of civil parking enforcement at a local level.



Parking Enforcement Charter

The Council has produced a parking enforcement charter entitled "Guidance on Parking in South Tyneside" which includes useful information for motorists about traffic signing and the circumstances in which a Penalty Charge Notice (PCN) may be issued and what to do if you are issued with one. The amount of observation time that civil enforcement officers give before a PCN is issued is included and the charter also provides guidelines for appeals staff to follow when representations are received from motorists who have received a PCN. To ensure fairness and consistency all appeals are considered on their own merits. The Council's Parking Enforcement Charter can be viewed on line at:

https://www.southtyneside.gov.uk/article/38104/Parking-fines

The Council's approach to parking enforcement is to be fair but firm and the parking enforcement charter outlines how we intend to deliver the best possible service to motorists.



Car Parking Facilities (2015/16)

Off Street Car Parks

The Council has 23 chargeable off street car parks located in South Shields town centre and along the Foreshore area which operate a pay and display system and 20 free off street car parks located in other areas as shown in the tables below:

| Car Park | No of Spaces | Tariff | Income 2015/2016 |
|----------------------------------|--------------|------------------------------|-----------------------------|
| Charlotte Street (3 car parks) | 127 | 1p per min, £2.00 all day | £48,779.28 |
| North Street | 105 | 1p per min, £3.00 all day | £103,046.90 |
| Salem Street | 34 | 1p per min, £3.00 all day | £26,794.48 |
| Oyston Street | 75 | 1p per min, £3.00 all day | £46,711.30 |
| Garden Lane* | 68 | 70p per hour | £88,147.52 |
| Denmark Centre* | 114 | 70p per hour | £24,430.89 |
| Winchester Street (Sat/Sun only) | 208 | 1p per min, £2.00 Sat £1 Sun | £1,935.30 |
| Library (Sat/Sun only) | 39 | 1p per min, £2.00 Sat £1 Sun | (inc. in additional income) |
| Mile End Road (Temporary) | 70 | 1p per min, £3.00 all day | £47,299.83 |
| Harbour Drive North | 199 | 1p per min, £3.00 all day | £17,209.56 |
| Harbour Drive South | 168 | 1p per min, £3.00 all day | £37,393.94 |
| Pierhead | 315 | 1p per min, £3.00 all day | £209,378.04 |
| Pier Parade | 49 | 1p per min, £3.00 all day | £54,028.20 |
| South Promenade North | 115 | 1p per min, £3.00 all day | £49,507.41 |
| South Promenade South | 150 | 1p per min, £3.00 all day | £46,151.65 |
| The Dragon | 350 | 1p per min, £3.00 all day | £15,332.20 |
| Trow Quarry | 245 | 1p per min, £3.00 all day | £11,897.10 |
| Marsden Lea | 149 | 1p per min, £3.00 all day | £5,600.54 |
| Whitburn Bents | 80 | 1p per min, £3.00 all day | £17,156.36 |
| Thomas Street | 40 | 1p per min, £3.00 all day | £39,438.41 |
| Additional Car Parking Income | | | £59,647.59 |
| Total | 2700 | Total | £949,886.50 |

^{*} Privately owned, but managed by the Council



Free Off Street Car Parks

| HEBBURN | | |
|-------------------------|--------------|--|
| Car Park Name | No of Spaces | |
| Hebburn Central | 81 | |
| Hebburn Shopping Centre | 117 | |
| Total | 198 | |

| SOUTH SHIELDS | | | |
|------------------------------|--------------|--|--|
| Car Park Name | No of Spaces | | |
| Claypath Lane (Sat/Sun only) | 40 | | |
| Dean Road | 73 | | |
| Beacon Street | 27 | | |
| Wawn Street | 63 | | |
| New George Street | 140 | | |
| Victoria Road | 48 | | |
| Mill Dam | 166 | | |
| St Hilda Street | 31 | | |
| Ocean Road | 130 | | |
| Total | 718 | | |

| JARROW | | |
|------------------------|--------------|--|
| Car Park Name | No of Spaces | |
| Chapel Road | 19 | |
| Grange Road East | 23 | |
| Gordon Street | 12 | |
| Tyne Street | 34 | |
| Hiberian Street | 45 | |
| Napier Street | 20 | |
| Slake Road (St.Paul's) | 22 | |
| Total | 175 | |

| WHITBURN | | |
|------------------|--------------|--|
| Car Park Name | No of Spaces | |
| Barnes Institute | 15 | |
| Total | 15 | |

| BOLDON | | |
|---------------|--------------|--|
| Car Park Name | No of Spaces | |
| Boker Lane | 17 | |
| Total | 17 | |
| Total | 1123 | |

Resident Permit Parking Schemes

| Scheme No | Name of Scheme | No of Spaces |
|--------------|--|-----------------|
| 1 | Westoe Village, South Shields | 59 |
| 2 | Grosvenor Road, Lavington Road, South Shields | 45 |
| 3 | Sunderland Road, South Shields | 19 |
| 4 | Grange Road West, Beverley Court and Selby Court, Jarrow | 43 |
| 5 | Beaufront Terrace, South Shields | 9 |
| 6 | St Hilda Street, South Shields | 5 |
| 7 | Beach Road, South Shields | 60 |
| 8 | Mowbray Road, South Shields | 16 |
| 9 | Berkley Street, Bolingbroke Street, Broughton Road, Romilly Street and Salisbury Street, South Shields | 128 |
| 10 | Broad Landing, Captains Wharf and Long Row, South Shields | 37 |
| 11 | Westhope Road, South Shields | 6 |
| 12 | Brisbane Avenue and Melbourne Gardens, South Shields | 16 |
| 13 | Caroline Street and Railway Street, Jarrow | 38 |
| 14 | Ashley Road and Talbot Road, South Shields | 26 |
| 15 | Bamford Walk, Bonsall Court, Hathersage Gardens, Haylands Square, Hollingside Way and Hucklow Gardens, South Shields | 110 |
| 17 | Prince Edward Road, South Shields | 6 |
| 19 | Grange Terrace, East Boldon | 6 |
| 20 | St Mary's Avenue, South Shields | 24 |
| | Total | 653 |



Chargeable On Street Car Parking

The Council has 238 chargeable on street parking bays located in South Shields which operate a pay and display system of parking as shown in the table below:

| Car Park | No of Spaces | Tariff | Income 2015/2016 |
|-------------------------------|--------------|-------------------------------------|------------------|
| East Street | 14 | 1p per min, £3.00 all day | £16,967.15 |
| Charlotte Street | 38 | 1p per min, £2.00 all day | Incl. Off street |
| Thomas Street | 6 | 1p per min, £2.00 all day | Incl. Off street |
| William Street | 10 | 1p per min, £2.00 all day | Incl. Off street |
| Burrow Street | 11 | 1p per min, £2.00 all day | Incl. Off street |
| Salem Street | 9 | 1p per min, £3.00 all day | Incl. Off street |
| Sea Road North | 17 | 1p per min, 80p per hour thereafter | £8,071.60 |
| Sea Road South | 17 | 1p per min, 80p per hour thereafter | £15,524.25 |
| Beach Road East | 68 | 1p per min, 80p per hour thereafter | £47,876.51 |
| Beach Road West | 48 | 1p per min, 80p per hour thereafter | £12,243.10 |
| Additional Car Parking Income | | | £19,035.30 |
| Total | 238 | Total | £102,617.91 |





Safer Parking Awards (2015/16)

The Safer Parking Awards aims to raise security standards within car parks and effectively reduce car related crime.

To be awarded the Safer Parking status a stringent set of standards has to be met, including patrolling security, good levels of lighting and closed circuit television.

This Council has 21 of its car parks that have achieved the Safer Parking Award. These are: -

- 1. Trow Quarry, South Shields
- 2. Thomas Street, South Shields
- 3. St. Hilda Street, South Shields
- 4. South Promenade North, South Shields
- 5. Salem Street, South Shields
- 6. Pierhead, South Shields
- 7. Pier Parade, South Shields
- 8. North Street, South Shields
- 9. Harbour Drive North, South Shields
- 10. Mill Dam, South Shields
- 11. Charlotte Street South, South Shields
- 12. Charlotte Street North, South Shields
- 13. Harbour Drive South, South Shields
- 14. Winchester Street, South Shields
- 15. Oyston Street, South Shields
- 16. Garden Lane North, South Shields
- 17. Library, South Shields
- 18. Denmark Centre, South Shields
- 19. South Promenade South, South Shields
- 20. Whitburn Bents, Whitburn
- 21. New George Street, South Shields

Enforcement

Enforcement of waiting and loading restrictions and parking places is undertaken across the whole of the borough. The borough is patrolled through 7 enforcement beats as follows:

- 4 are deployed in South Shields area
- 1 in Hebburn / Jarrow,
- 1 in Boldon,
- 1 in Whitburn.

The Council operated parking enforcement under the Decriminalised Parking Enforcement legislation in accordance with The Road Traffic Act 1991 from the 1st February 2007 up to the 30th March 2008.

The council also enforces bus lanes in accordance with the Transport Act 2000.

On 31st March 2008 in accordance with government legislation, the relevant provisions of the RTA 1991 were repealed and part 6 of the Traffic Management Act 2004 (TMA) and the associated regulations introduced Civil Parking Enforcement (CPE). The provisions for CPE largely replicated and updated the arrangements for DPE.

CPE introduced some changes in terminology and differential parking penalties (higher and lower charges) are now applied depending on the seriousness of the contravention. For example, parking in a place where it is always prohibited, such as on double yellow lines, is considered to be more serious than overstaying where parking is permitted, such as in a parking place. The current levels in South Tyneside of higher and lower charge are £70 and £50 respectively and for bus lanes £60.



The police remain responsible for endorsable offences such as dangerous parking, obstruction, failure to comply with police "no parking" signs placed in emergencies, and any vehicle where security or other traffic policing issues are involved, including the need to close roads or set up diversions.

Frequency of Patrols

South Shields town centre is where most congestion occurs and we aim to make three visits to each location in the morning and the afternoon. Other areas such as primary routes into the borough and local shopping centres are visited twice during a morning and afternoon with other areas on a lesser and "as and when" basis. Car parks are patrolled at regular intervals throughout the day.

Staffing Levels

The Council's Parking Team establishment consists of:

| No of Staff | Job Title |
|-------------|---------------------------|
| 1 | Parking Services Manager |
| 1 | Parking Officer |
| 2.5 | Parking Appeals Assistant |

Parking Enforcement Team establishment consists of:

| No of Staff | Job Title |
|-------------|----------------------------|
| 10 | Civil Enforcement Officers |



Each Civil Enforcement Officer (CEO) undergoes a minimum 10 days of training to achieve the required standard for Civil Enforcement Officers and then "shadows" a more experienced staff member until they are familiarised with their role and management is satisfied that an appropriate level of competency is established. The Council encourages parking staff to be customer focussed.

CEO's are suitably uniformed and are equipped with a mobile radio that keeps them in constant contact with their operations base. They have electronic handheld equipment that can issue a PCN via a printer and also incorporates a camera to record photographic evidence.

Types of Contraventions

There are over 70 contraventions that could be enforced depending on what is contained within relevant traffic regulation orders. These range from enforcing yellow lines on the streets to vehicles being parked outside bay markings in a car park.





Most Common Contraventions

The most common contravention code is 83 for being parked in a car park without clearly displaying a valid pass, display ticket or voucher or parking clock.

(Approximately 16% of PCN's issued). Other most repeated types of contravention are also shown below;

| Contravention Code | Contravention Description | % of Overall PCN Issue |
|--------------------|--|------------------------|
| 83 | Parked in a car park without clearly displaying a valid pay and display ticket or voucher or parking clock. | 16.00% |
| 12 | Parked in a residents or shared use parking place or zone without clearly displaying either a permit or voucher or pay and display ticket issued for that place. | 15.13% |
| 82 | Parked after the expiry of paid for time. | 14.65% |
| 02 | Parked or loading/unloading in a restricted street where waiting, loading/unloading restrictions are in force. | 9.05% |
| 01 | Parked in a restricted street during prescribed hours. | 8.33% |



Operational and Financial Statistics

Operating Costs

The car parking trading account for 2015/2016 is as follows:

| Allocation | Car Parking | Parking Enforcement | Grand Total |
|-------------------------|----------------|---------------------|----------------|
| Income | £ | £ | £ |
| Income - Off Street | (949,886.50) | - | (949,886.50) |
| Income - On Street | (102,617.91) | | (102,617.91) |
| Income - Penalty Notice | | (210,033.55) | (210,033.55) |
| Income - Grants | - | | - |
| Total Income | (1,052,504.41) | ** (210,033.55) | (1,262,537.96) |

| Expenditure | £ | £ | £ |
|----------------------|------------|------------|------------|
| Employee Costs | 190,479.18 | 212,956.45 | 403,435.63 |
| Premises Costs | 215,847.66 | - | 215,847.66 |
| Supplies & Services | 58,715.73 | £17,545.88 | 72,261.61 |
| Third Party Payments | - | - | - |
| Profit Share Payment | 48,787.43 | - | 48,787.43 |
| Software | | 27,120.36 | 27,120.36 |
| Total Expenditure | 513,830.00 | 257,622.69 | 771,452.69 |

| Net Cost/(Surplus) | (538,674.41) | 47,589.14 | (491,085.27) |
|---------------------------|--------------|-----------|--------------|
| | | | |
| Include: Overhead Charges | | | 79,621.30 |
| | | | |
| * Revised Surplus | | | (411,463.97) |

^{*}Any surplus to be spent on Parking, Highways, Traffic/Road Safety related schemes/works.

^{**} The PCN income figure detailed in the above table (£210,033.55) includes payments received from PCN's issued 2015/16 and PCN recovery from previous financial years.



Penalty Charge Notices

A Penalty Charge Notice may be issued for any vehicle parked in contravention of the parking and waiting restrictions. For 2015/2016 the values of a Penalty Charge Notice were either £70 or £50 depending on the severity of the contravention, discounted by 50% if paid within 14 days from the date of issue.

During the period 1st April 2015 to 31st March 2016 the Council issued 9,709 Penalty Charge Notices and from that number 1983 notices were cancelled as a result of informal challenges and formal representations.

The Income generated from PCN's for the same period was £210,033.55.

Observation Periods

Civil Enforcement Officers are given guidance on what the minimum length of observation time that vehicles must be given before a PCN can be issued. The electronic handset is set up such that the minimum period of time must elapse before it will issue a PCN. The observation periods are included in the Council's Parking Enforcement Charter.

Mitigating Circumstances

Staff who deal with the appeals have a framework that provides guidance on how to deal with the various contraventions to ensure fairness and consistency and all appeals are considered on their own merits. A list of mitigating circumstances is included in the Councils Parking Enforcement Charter.

PCN's Issued per Area

A breakdown of the PCN issue in each area is as follows;

| Area | No Of PCN's Issued | % Of Total PCN's Issued |
|---------------|-----------------------|----------------------------|
| South Shields | 8,203 | 84.49% |
| Jarrow | 746 | 7.68% |
| Hebburn | 301 | 3.10% |
| Boldon | 87 | 0.90% |
| Whitburn | 60 | 0.62% |
| Cleadon | 312 | 3.21% |

The 10 locations in South Tyneside where most PCN's have been issued are;

- 1. Pierhead Car Park, South Shields
- 2. Pier Parade Car Park, South Shields
- 3. Sunderland Road, Northbound Bus Lane
- 4. North Street Car Park, South Shields
- 5. Prince Edward Road (North Sunderland Road East), South Shields
- 6. McAnany Avenue, South Shields
- 7. Hollingside Way, South Shields
- 8. Mile End Road, Temp Car Park, South Shields
- 9. Harbour Drive, South Car Park, South Shields
- 10. Garden Lane, North Car Park, South Shields



Payments of PCN'S

6,079 (62.61%) payments were received;

| % Paid | Status |
|--------|---|
| 7.72% | paid at full rate |
| 89.36% | paid at discounted rate |
| 1.63% | paid at charge certificate stage |
| 0.65% | paid at order of recovery (pre bailiff) |
| 0.64% | paid at bailiffs stage |

Method of Payment

6,079 PCN's were paid using the following methods:

| % Paid | Method Of Payment |
|--------|----------------------------|
| 86.97% | Debit/Credit Card Payment |
| 5.26% | Cheque Payment |
| 7.62% | Cash Payment |
| 0.15% | Postal Order/Other Payment |

Correspondence

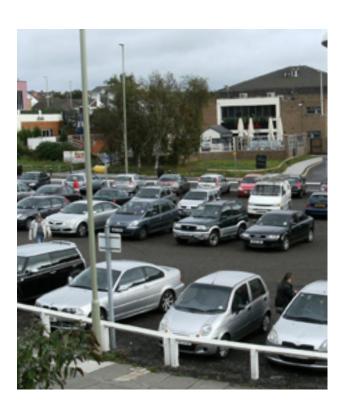
In 2015/16, 13,573 items of correspondence were dealt with.

| No Of Items Sent | Type Of Correspondence |
|---------------------|---|
| 2269 | Informal Representations |
| 2269 | Responses to Informal Representations |
| 1888 | Notice To Owners |
| 481 | Formal Representations |
| 135 | Notice of Rejections of Representations |
| 346 | Notice of Acceptance of Representations |
| 15 | Representations to TPT |
| 1199 | Charge Certificates |
| 8 | Statutory Declarations |
| 275 | Warrants |
| 4688 | Other Correspondence |

Appeals Process

If after a period of 28 days the amount owed remains outstanding the Council obtains the registered keeper's details from the DVLA at Swansea and sends out a "Notice to Owner" (NtO) to the registered keeper. Regardless of who was driving at the time it is the registered keeper who is responsible. The notice requests the registered keeper to either pay the outstanding amount or challenge the issue of the PCN. At this stage the opportunity to pay the discounted sum is no longer available.

If the Council and the registered keeper cannot agree then an appeal can be made by the appellant to the Traffic Penalty Tribunal (TPT), which is an adjudication service made up of qualified solicitors with a minimum 5 years experience in road traffic law. They are independent of the Council and arrive at decisions based on evidence placed before them. Appeals can be made in person at a tribunal, by post or via a telephone hearing using conferencing equipment.





Cancellations

Cancellations Due to Appeal

All appeals must be made in writing detailing their mitigating circumstances. Because the Council adopt a firm but fair approach, appeals are considered on their own merits and inevitably there are a number of cancellations for various reasons. Approximately 21.84% of PCN's were cancelled due to an appeal being received, 6% were written off and 9.55% are still outstanding. It is important that the decisions which are made are consistent, supported by firm evidence, not only to assist the notice processing staff to arrive at the correct decision but also to confirm to the Council's auditor that we are operating a fair, proportionate and consistent regime.

The most frequent reasons for cancellations are as follows:

| Reason for Cancellation | No Cancelled of Total Tickets Issued | % |
|-----------------------------|---|-------|
| Valid Ticket Produced | 679 | 6.99% |
| Mitigating Circumstances | 210 | 2.16% |
| Blue Badge Holder | 226 | 2.33% |

PCN's Written Off

| Reason for Cancellation | Number of PCN's Written Off of Total Tickets Issued | % |
|-----------------------------|---|-------|
| Driver Untraceable | 263 | 2.71% |
| Processing Error/ Spoilt | 132 | 1.36% |
| Machine Fault | 81 | 0.83% |
| Foreign Vehicle | 6 | 0.06% |

Recovery of Debts

If the registered keeper fails to pay the outstanding charge it will ultimately be referred to the Traffic Enforcement Centre at Northampton County Court and the outstanding charge is registered as a debt to the Council and thereafter bailiffs may be employed to recover the debt. In 2015/16 275 warrants were issued from the 9,709 tickets issued. The current status of the 275 warrants issued, at the time of writing this report is as follows;

| % | Current State |
|--------|---------------|
| 48.36% | Pending |
| 20.73% | Paid |
| 30.91% | No Trace |





The Joint Report of the Parking Adjudicators for England and Wales 2015/2016 - Statistical Information

The report provides statistical information on every authority outside of London that had adopted decriminalised parking enforcement, now called civil parking enforcement with effect from the 31st March 2008.

South Tyneside Council Appeals Statistics;

The following table shows figures taken from the Councils involved in Civil Parking Enforcement (April 2015 to March 2016).

These figures are purely based on Appeals made to the independent body known as the Traffic Penalty Tribunal.

| Authority | Number of Cases | Allowed by Adjudicator | Total Allowed Including Not Contested by Council | Refused by Adjudicator Including Out of Time and Withdrawn by Appellant | Awaiting a decision by TPT |
|----------------|--------------------|---------------------------|---|--|----------------------------------|
| All Councils | 15821 | 4138 (26%) | 8730 (55%) | 6864 (43%) | 227 (1%) |
| South Tyneside | 24 | 13 (54%) | 15 (63%) | 9 (38%) | 0 |

The above table shows figures provided by the Traffic Penalty Tribunal.

Of the 9709 Penalty Charge Notices issued for parking contraventions in On-street, Off-street and Bus Lane locations in South Tyneside during April 2015 to March 2016 only 24 cases reached the point of appeal.

9 of these cases were refused by the Adjudicator, finding in favour of the Council.

The TPT allowed 13 of the appeals, with the Adjudicator deciding in favour of the Appellant.

Only 2 of the appeals were not contested due to technical difficulties.

The Council do not have any appeals lodged with the TPT awaiting a decision.

The Parking Adjudicators for England and Wales recommends an Authority to publish in its Annual Report information relation to specific statistics.

These follow in Appendix 1.



Appendix 1

Statistical Information for Year 2015-16

Issued By CEO

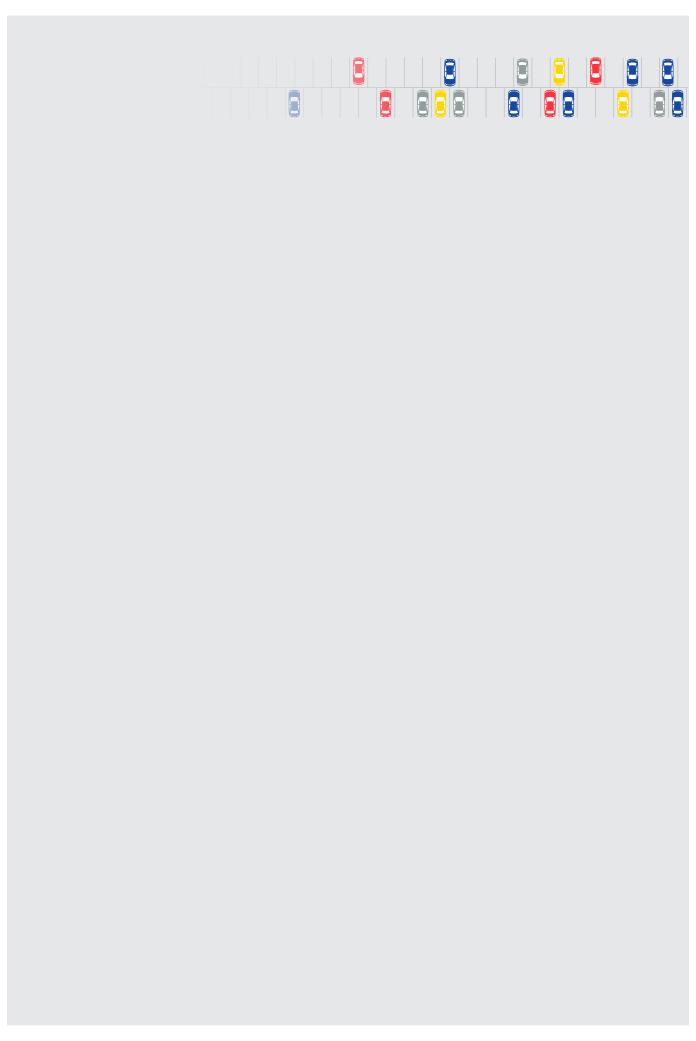
| Item | |
|---|---|
| Penalty Charge Notices issued | 8972 |
| Paid at discounted sum | 5038 |
| Notice to Owners issued | 1888 |
| Formal Representations received | 390 |
| Representations accepted | 281 |
| Representations rejected | 109 |
| Number of Appeals lodged | 24 |
| Outcome of Appeals | |
| Not contested by Council Allowed by Adjudicator Total Allowed including not Contested Refused by Adjudicator including out of time and withdrawn by Appellant Awaiting Decision | 2 13 (54%) 15 (63%) 9 (38%) 0 |
| Charge Certificates issued | 1088 |
| %age Charge Certificates Paid | 1.51% |
| Cases to County Court | 321 |

Issued By CCTV

| Item | |
|--------------------------------------|-------|
| Penalty Charge Notices issued | 737 |
| Paid at discounted sum | 394 |
| Formal Representations received | 91 |
| Representations accepted | 65 |
| Representations rejected | 26 |
| Number of Appeals lodged | 0 |
| Number of Charge Certificates issued | 111 |
| %age Charge Certificates Paid | 0.12% |
| Cases to County Court | 0 |



Notes



If you know someone who needs this information in a different format, for example large print, Braille or a different language, please call Marketing and Communications on 0191 424 7385.